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GRAPEVINE  
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Reports on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education beyond the high school.

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"In at least one activity, it is undisputed that over the years the money from the states has achieved excellence. That is public higher education. The nation has become strong through the support the states have given public higher education...Much of our pre-eminence as a social and governmental system has come from our unrivaled state-based university and college system...It has grown over many years by state nurture."

-- Terry Sanford, former governor of North Carolina.

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Statement of ownership and circulation of GRAPEVINE is on Page 850 (reverse hereof).

Table 12. Appropriations of state tax funds for annual operating expenses of higher education, in thousands of dollars, in eighteen states which in 1969 appropriated for separate fiscal year 1970-71.

States	Fiscal Years			2-yr gain	11-yr gain
	1959-60	1968-69	1970-71	Per Cent	Per Cent
(1) 1960-61	(2)	(3)	(4)	(5)	(6)
Ala 22,397	21,283	58,462	74,825	28	251-1/2
Ark 13,551	13,551	44,547	54,922	23-1/4	305-1/4
Conn 13,080	12,273	61,513	97,353	58-1/4	693-1/4
Ida 8,799	8,799	20,601	29,862	45	239-1/2
Ind 50,162	45,463	144,715	173,979	20-1/4	282-1/2
Iowa 34,861	34,630	85,773	101,597	18-1/2	193-1/2
Me 5,599	3,356	17,873	27,783	55-1/2	728
Minn 38,920	36,173	105,131	143,448	36-1/2	296-1/2
Mont 11,231	11,230	24,418	29,156	19-1/2	160
N H 4,106	3,973	10,221	10,938	7	175-1/4
N C 30,574	28,419	114,709	175,931	53-1/2	519
N D 9,368	9,368	19,888	23,249	17	148
Ohio 45,326	43,331	174,136	260,690	50	501-1/2
Ore 28,719	28,719	67,984	95,901	53	234
Texas 72,133	71,021	259,425	343,515	32-1/2	383-3/4
Wash 47,441	46,909	137,051	190,903	39-1/4	307
Wis 39,417	37,834	155,957	181,237	16-1/4	379
Wyo 4,935	4,935	11,123	14,672	32	197-1/4
Totals	461,267	1,513,527	2,029,961		
Weighted average percentages	-	-	-	34	340

480,620

EIGHTEEN STATES in 1969 have made biennial appropriations by separate fiscal years, so that the sums appropriated for fiscal year 1970-71 can be observed nearly a year in advance.

Table 12, above, shows the amounts for 1970-71 in Column 4. The rate of gain for fiscal year 1970-71 over fiscal year 1968-69, two years earlier, appears to be 34 per cent (Column 5).

This is not an accurate indication of the total picture of the fifty states in 1970-71, because the eighteen states listed here include neither New York nor California, which together have nearly one-fifth of the nation's population. They include only two (Ohio and Texas) of the ten largest states; and most of the others listed are well below average population.

These eighteen states also include a preponderance of those having slow gains or no gains in population; and six of them (Iowa, Montana, New Hampshire, North Dakota, Oregon, and Wyoming) rank between forty-first and forty-eighth as to ten-year rate of gain in appropriations for annual operating expenses of higher education, 1959-60 through 1969-70. Thus the two-year gain of 34 per cent shown here probably substantially undershoots the mark for 1970-71. The final result will be influenced by economic conditions and the mood of the legislatures in 1970.

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LOUISIANA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1969-70:

Table 13. State tax-fund appropriations for operating expenses of higher education in Louisiana, fiscal year 1969-70, in thousands of dollars.

Institutions (1)	Sums Appropriated (2)
Louisiana State U (all units and branches)	\$48,252
Southern University (all campuses)	9,172
U of Southwestern La.	8,025
Louisiana Polytech	6,781
Northeast La	5,424
Northwestern La	5,306
Southeastern La	4,642
Grambling	4,637
McNeese	3,901
Nicholls	3,213
Total *	99,352

\* This total appears to be almost exactly the same as the total for the preceding fiscal year 1968-69. We are told that the legislature appropriated larger sums but authorized the governor to reduce them upon evidence of probable insufficiency of revenue. He exercised this power with the result that there is almost no gain over the immediately preceding year.

The total for fiscal year 1969-70 seems to be a gain of about 6-1/2 per cent over the comparable figure for fiscal year 1967-68, two years earlier. This is probably the smallest two-year rate of gain in any state over that period.

The ten-year rate of gain since fiscal year 1959-60 appears to be 148 per cent, placing Louisiana and North Dakota in a tie for fourth lowest ten-year rate of gain among the fifty states.

MISSOURI. A recent special session increased the maximum rate of the graduated personal income tax to 6 per cent from the present 4 per cent, effective January 1, 1970; and raised the corporation income tax to 5 per cent from the present 2 per cent. The changes are expected to bring in \$113 million of added revenue over 18 months.

PENNSYLVANIA. As of October 1, 1969 the legislature had not accomplished the enactment of appropriation acts for fiscal year 1969-70, except for \$2.1 billion-- the amount that existing taxes are expected to produce.

As noted in GRAPEVINE, No. 133, page 847, the only appropriation for operating expenses of higher education thus far was \$68 million for the 14 "state-owned" institutions (the Indiana University of Pennsylvania and 13 state colleges).

This left the Pennsylvania State University and the two big "state-related" private universities (Temple and Pittsburgh) without appropriations, though the first quarter of the fiscal year had already passed. The same was true for a dozen other "state-aided" private universities and colleges, including four independent medical colleges.

The Democratic House and the Republican Senate were deadlocked on the question of how the necessary new revenue should be raised. The delay and the consequent suspension of the normal flow of state payments was extremely costly to the "Commonwealth Segment" of higher education-- the state-supported Pennsylvania State University, and the "state-related" Temple University and the University of Pittsburgh, which have been receiving appropriations of many millions as "tuition reduction supplements" since 1966, in addition to their other state subsidies for their general operation and special appropriations for their medical schools.

TEXAS. Appropriations of state tax funds for operating expenses of higher education, fiscal years 1969-70 and 1970-71:

Table 14. State tax-fund appropriations for operating expenses of higher education in Texas, fiscal years 1969-70 and 1970-71, in thousands of dollars.

Institutions	Year 1969-70	Year 1970-71
(1)	(2)	(3)
U of Texas at Austin	\$41,687	\$43,842
UT Med Br, Galveston	16,369	17,324
UT Anderson Hosp++	10,859	11,914
UT Med Sch, Houston	10,000@	-
UT at Arlington	9,463	9,731
UT at El Paso	7,813	7,366
UT SW Med Sch, Dallas	6,584	7,240
UT Med S, San Antonio	6,467	6,436
UT Dental Br, Houston	3,949	4,223
UT at Dallas	1,250	1,750
UT Sch of Nursing+	1,150	1,197
UT Sch Pub Health++	849	977
UT Grad Biomed Sci++	652	659
UT Dent S, San Antonio	550	700
UT at Permian Basin	250	450
UT at San Antonio	250	450
<u>Subtotals, UT System *</u>		
Texas A & M U	22,979	23,934
Ag Exp Sta	5,645	5,928
Ag Exten Serv	5,051	5,854
Prairie View A&M Coll	4,536	4,407
Tarleton St Coll	2,267	2,427
Texas Forest Service	1,824	1,840
Engrng Exp Sta	1,324	1,544
Engrng Exten Serv	366	406
Rodent Control Serv	529	537
Texas Maritime Acad	438	525
Vet Med Diagnostic Lab	253	250
<u>Subtotals, A&amp;M System **</u>		
Texas Tech U	20,833	21,395
TTU Med Sch, Lubbock@	10,000	-
U of Houston	19,670	20,436
North Texas State U	13,922	14,495
East Texas State U	8,861	8,752
Sam Houston State U	7,689	7,296
Lamar St C Technology	7,273	7,539
S F Austin State U	7,084	7,231
Southwest Texas St U	7,067	6,770
Texas Woman's U	6,029	6,226

(Continued in next column)

TEXAS (Cont'd from preceding column)  
Table 14. continued -

Institutions	1969-70	1970-71
(1)	(2)	(3)
Texas A & I Univ	5,383	5,897
West Texas State U	5,232	5,232
Texas Southern U	3,945	4,061
Pan American Coll	3,442	3,636
Midwestern Univ	2,855	2,787
Angelo State U	2,574	2,468
Sul Ross State U	2,480	2,187
Texas St Tech Inst@@	3,826	4,239
Three System Offices	1,672	1,703
Coordinating Board	755	8,991
Cotton Research Comm	329	371
Other Agencies+++	511	498
SREB***	94	81
St. aid to Jr. Colls	35,138	39,312
<u>Totals</u>	<u>340,046</u>	<u>343,515</u>

@ Appropriation is for planning, operations, architect fees, and construction. Its inclusion causes the total for operating expenses to be slightly overstated.

\* \$118,141,000 and \$114,258,000.

\*\* \$45,212,000 and \$47,653,000.

\*\*\* Southern Regional Education Board.

+ The School of Nursing is a University-wide organization.

++ Located at Houston.

+++ Museums at three institutions; county taxes on university lands; and Western Information Network Association.

@@ Formerly the James Connally Technical Institute. Now under a separate governing board.

The total for fiscal year 1969-70 appears to be a gain of 45-1/4 per cent over the comparable figure for fiscal year 1967-68, two years earlier.

The ten-year gain since fiscal year 1959-60 is 337 per cent.

Texas is now the fourth state among the fifty in the magnitude of its total appropriations for annual operating expenses of higher education. Only California, New York, and Illinois, in that order, are above Texas.

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FIFTY STATES APPROPRIATE \$6.1 BILLION FOR OPERATING EXPENSES OF HIGHER EDUCATION FOR FISCAL YEAR 1969-70

The annual 50-state summary tabulation is on the reverse of this page

This present annual summary comes at the end of a decade. Hence it provides a stimulus toward pondering the record of the past and the prospects of the future.

At the moment, neither time nor space permit extensive or detailed analyses of the full ten-year record. Some work of that kind will appear later in GRAPEVINE, and through other outlets.

Contemporaneous Publication

The 35-page document, Appropriations of State Tax Funds for Operating Expenses of Higher Education, 1969-70 will become available from the Office of Institutional Research, National Association of State Universities and Land-Grant Colleges, 1 DuPont Circle, Washington, D. C. 20036, at about the same time this issue of GRAPEVINE reaches you.

Some of the data will also appear in an issue of the CHRONICLE OF HIGHER EDUCATION, the news organ published by Editorial Projects for Education, Inc., 3301 North Charles Street, Baltimore, Maryland 21218.

A 9-Year Record in Detail  
Is Also Obtainable

The tabulations for each state, with breakdowns to institutions and major units, for each fiscal year from 1960 through 1969, have been assembled in a 14 by 17-inch document of 45 pages which shows the detailed data for each state in one place on a page or page-spread. Included also are 9-year summary tables and about 60 graphs. This is A Record of Progress, published in 1969 and available from the Interstate Publishers, Inc., Danville, Illinois 61832, at \$10 per copy, postpaid.

The year 1970 is not a summit. It is a mid-point in a twenty-year period of expansion and development of public higher education in the United States. In general, the trends of the decade just past will continue until 1980 with no great deflection. The evidence is everywhere in the statistics of births prior to 1958, in the necessity of at least some education beyond high school for all persons in an age of advancing technology, complexity of social problems, and economic progress.

Continued Sound Growth

This present report for fiscal year 1969-70 indicates that the total tax-fund contributions of the states to the operating income of higher education has exceeded \$6.1 billion, with a dollar gain of about \$1.1 billion since one year earlier, and about \$1.7 billion over the most recent two years.

These dollar gains are larger than in preceding comparable periods; but the percentage of gain, as might well have been expected, shows a slight downward turn--being about 38-1/2 per cent over the most recent two years, as compared with figures generally above 40 per cent for other comparable periods since 1965.

Insofar as it represents any slowdown, it is scarcely at all a reflection of public anger at student unrest, but is much more probably a result of the slight rightward swing in the state and national elections of 1968.

With a very few conspicuous exceptions, legislatures and governors continue to develop the wise policy of increasing state support for public higher education in long strides.

Table 15. APPROPRIATIONS OF STATE TAX FUNDS FOR OPERATING EXPENSES OF HIGHER EDUCATION, IN THOUSANDS OF DOLLARS, FOR SELECTED FISCAL YEARS FROM 1960 THROUGH 1970, WITH DOLLAR GAINS AND PERCENTAGE GAINS OVER MOST RECENT 2 YEARS AND OVER 10 YEARS

States	Year	Year	Year	1968-70		1960-70		States
	1959-60	1967-68	1969-70	2-yr gain	%	10-yr gain	%	
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Ala	21,283	58,192	72,518	14,326	24-1/2	51,235	240-1/2	Ala
Alaska	2,111	8,619	11,876	3,257	38	9,765	462-1/2	Alaska
Ariz	14,042	46,281	65,611	19,330	42	51,569	367-1/4	Ariz
Ark	13,551	38,985	47,630	8,645	22	34,079	251-1/2	Ark
Cal	188,604	534,075	749,162	215,087	40-1/4	560,558	297-1/4	Cal
Colo	17,271	61,856	87,094	25,238	41	69,823	404-1/4	Colo
Conn	12,273	53,655	80,270	26,615	49-1/2	67,997	554	Conn
Del	3,731	11,313	16,933	5,620	50	13,202	354	Del
Fla	40,392	128,109	198,438	70,329	55	158,046	376-1/2	Fla
Ga	24,058	87,369	124,207	36,838	42-1/4	100,149	416-1/4	Ga
Hawaii	4,958	26,320	41,782	15,462	58-1/2	36,824	742-1/2	Hawaii
Ida	8,799	20,101	29,862	9,761	48-1/2	21,063	239-1/4	Ida
Ill	90,289	301,136	405,077	103,941	34-1/2	314,788	348-1/2	Ill
Ind	45,463	132,628	154,312	21,684	16-1/4	108,849	239-1/2	Ind
Iowa	34,630	85,773	101,597	15,824	18-1/2	66,967	193-1/2	Iowa
Kas	25,036	59,003	79,721	20,718	35	54,685	218-1/2	Kas
Ky	14,954	74,371	95,478	21,107	28-1/2	80,524	538-1/2	Ky
La	40,062	93,123	99,352	6,229	6-1/2	59,290	148	La
Me	3,356	18,167	25,984	7,817	43	22,628	674	Me
Md	23,818	67,700	92,132	24,432	36	68,314	287	Md
Mass	12,167	57,667	85,278	27,611	48	73,111	601	Mass
Mich	95,599	231,567	305,411	73,844	32	209,812	219-1/2	Mich
Minn	36,173	95,034	128,278	33,244	35	92,105	254-1/4	Minn
Miss	15,118	36,720	47,804	11,084	30	32,686	216-1/4	Miss
Mo	24,744	92,934	127,407	34,473	37	102,663	415	Mo
Mont	11,230	21,375	26,715	5,340	25	15,485	138	Mont
Nebr	15,217	33,248	48,326	15,078	45-1/4	33,109	217-1/2	Nebr
Nev	3,682	11,773	14,778	3,005	25-1/2	11,096	300	Nev
N H	3,973	9,201	10,686	1,485	16	6,713	169	N H
N J	21,982	83,758	126,250	42,492	51	104,268	474-1/4	N J
N M	11,165	28,954	36,126	7,172	25	24,961	223-1/2	N M
N Y	78,546	431,212	625,341	194,129	45	546,795	696	N Y
N C	28,419	106,550	175,931	69,381	65	147,512	494	N C
N D	9,368	19,888	23,249	3,361	17	13,881	148	N D
Ohio	43,331	150,527	239,891	89,364	59-1/2	196,560	453-1/2	Ohio
Okla	27,014	46,858	59,522	12,664	27	32,508	120-1/4	Okla
Ore	28,719	67,305	87,683	20,378	30-1/4	58,964	205-1/4	Ore
Pa	43,471	179,212	250,000 *	70,788 *	39-1/2 *	206,529 *	475 *	Pa
R I	4,477	18,401	28,935	10,534	57-1/4	24,458	546-1/4	R I
S C	12,113	35,148	53,316	18,168	49	41,203	340-1/4	S C
S D	8,128	16,992	18,227	1,235	7-1/4	10,099	124-1/4	S D
Tenn	17,022	64,472	87,137	22,665	35	70,115	412	Tenn
Texas	71,021	234,109	340,046	105,937	45-1/4	269,025	379	Texas
Utah	13,139	33,695	40,000	6,305	19	26,861	204-1/2	Utah
Vt	3,264	10,304	13,532	3,228	31-1/4	10,268	314-1/2	Vt
Va	25,544	74,335	117,158	42,823	57-1/2	91,614	350-1/2	Va
Wash	46,909	137,051	190,903	53,852	39-1/4	143,994	307	Wash
W Va	16,919	44,448	55,005	10,557	24	38,086	225	W Va
Wis	37,834	131,505	165,851	34,346	26	128,017	338-1/2	Wis
Wyo	4,935	11,123	14,672	3,549	32	9,737	197-1/4	Wyo
Totals	1,399,904	4,422,142	6,122,494	1,700,352		4,722,590		
Weighted average percentages					38-1/2		337-1/2	

\* Estimated in absence of report of complete appropriations.