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GRAPEVINE
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Reports on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education beyond the high school.

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TWENTY-EIGHT STATES APPROPRIATE THREE BILLION FOR 2-YEAR GAIN OF 21 1/4 PER CENT

Table 55. Appropriations of state tax funds for operating expenses of higher education for fiscal year 1972-73 by twenty-eight states, as of May 1, 1972, in thousands of dollars.

States	Fiscal year 1970-71	Fiscal year 1971-72	Fiscal year 1972-73	2-year gain	% gain
(1)	(2)	(3)	(4)	(5)	(6)
Nineteen states previously reported* -					
19 states	\$1,677,846	\$1,871,640	\$1,986,336	\$308,490	18 1/2
Connecticut	97,353	111,695	113,724	16,371	16 3/4
Georgia	148,652	162,953	177,819	29,167	19 1/2
Idaho	31,506	34,167	36,785	5,279	16 3/4
Maine	27,783	30,741	33,612	5,829	21
Maryland	120,961	141,913	159,156	38,195	31 1/2
Nevada	15,908	18,642	20,656	4,748	29 3/4
Oklahoma	69,467	79,331	81,720	12,253	17 1/2
Tennessee	98,598	114,034	127,994	29,396	29 3/4
Wisconsin	181,237	226,403	257,243	76,006	42
Totals	\$2,469,311	\$2,791,519	\$2,995,045	525,734	-
28 states - weighted average two-year gain					21 1/4

* See Table 50, GRAPEVINE page 1054.

The twenty-eight states thus far reported do not include any of the largest ones: California, New York, Pennsylvania, Texas, Illinois, Michigan, New Jersey, Florida, Massachusetts.

Therefore much of the suspense is still in the picture. But the performance of the 28 early reporting states, plus a good deal of unpublished news about fiscal matters in other states, convinces GRAPEVINE that fiscal year 1972-73 is likely to be another year of considerably augmented tax support for the expanding enterprise of public higher education.

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CONNECTICUT. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 56. State tax-fund appropriations for operating expenses of higher education in Connecticut, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Connecticut	\$44,321
Medical-Dental Sch	13,729
<hr/> Subtotal, U of C - \$58,050	
State colleges -	
Central Connecticut	11,160
Southern Connecticut	10,561
Western Connecticut	4,543
Eastern Connecticut	3,302
Board for St Colls	229
<hr/> Subtotal, s c's - \$29,795	
Regional Comm colls	16,706
Bd for Regn Comm Colls	364
<hr/> Subtotal, r c c's - \$17,070	
Technical colleges	4,617
Commission for Higher Edn	2,891
Contract Services*	1,194
Commission on Aid to H Edn	19
New England Bd of H Edn	88
<hr/> Total	<hr/> 113,724

* To contract with private colleges to encourage them to admit more Connecticut students.

On April 15 the legislature adopted an annual budget for fiscal year 1972-73 which had been arrived at by compromise between the Republican Governor Thomas J. Meskill and the Democratic legislature.

The total for all state functions is \$1,166 billion, as against \$1,047 billion for the current year ending July 1, being an increase of about 11 1/2 per cent over 1 year.

On the income side, the sales tax, raised to 6 1/2 per cent from the former 5 per cent last September after the legislature yielded to public squawks against a newly-enacted personal income tax and hastily repealed it, is now raised to 7 per cent-- the highest

(Continued in next column)

CONNECTICUT (Contd fr precdng column) state sales tax rate in the nation (though citizens of New York City, which has more people than Connecticut, pay a state sales tax of 4 per cent and a city sales tax of 3 per cent).

The new Connecticut 7 per cent sales tax will produce nearly \$450 million a year. One other source of new revenue is expected to be a new state lottery, to begin operation July 1, and estimated to produce nearly \$21 million a year.

Fresh efforts to get a personal income tax enacted were unsuccessful. Connecticut still stands among the nine states having no state income tax.

IDAHO. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 57. State tax-fund appropriations for operating expenses of higher education in Idaho, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Idaho	\$11,867
Agricultural research	1,726
Agricultural exten	1,100
Short-term applied resrch	50
<hr/> Subtotal, of of I - \$14,743	
Idaho State U	8,943
Boise State Coll	7,136
Lewis-Clark State Coll	1,103
State Bd of Edn	355
Educational T V	145
Nuclear research	86
WICHE	360
Edn Comm of the States	9
State aid to jr colls	1,305
Voc-Tech schools*	2,150
Contingency fund	450
<hr/> Total	<hr/> 36,785

* Estimated.

(Continued on page 1062)

GEORGIA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 58. State tax-fund appropriations for operating expenses of higher education in Georgia, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Georgia	\$41,656
Ag Experiment Sta	5,760
Coop Exten Serv	5,737
Continuing Edn Ctr	1,295
Rural Dev Ctr	334
Marine Resources Ext Serv	175
Subtotal, U of G -	\$54,957
Medical Coll of Ga	13,199
E Talmadge Mem Hospt	7,992
Subtotal, M C of Ga -	\$21,191
Georgia State U	20,659
Urban Life Ctr	384
Subtotal, G S U -	\$21,043
Georgia Inst of Tech	14,577
Southern Tech Institute	1,393
Engrng Exper Sta	1,823
Engrng Exten Div	252
Subtotal, G I T -	\$18,045
State colleges -	
West Georgia College	5,742
Georgia Southern Coll	5,078
Valdosta St Coll	2,899
Fort Valley St Coll	2,790
Albany State College	2,441
Savannah State Coll	2,381
Ga Southwestern Coll	2,369
Georgia College	2,284
Columbus College	2,281
Augusta College	1,853
Armstrong St Coll	1,612
N Georgia College	1,406
State junior colleges -	
Middle Georgia Coll	1,529
A Baldwin Ag Coll	1,402
Clayton Jr Coll	1,324
Kennesaw Jr Coll	1,197
Albany Jr Coll	1,123
Macon Jr Coll	1,070
South Ga Coll	1,017

(Continued in next column)

GEORGIA. (Cont from preceding column)
State junior colleges cont -

Brunswick Jr Coll	874
Dalton Jr Coll	865
Gainesville Jr Coll	856
Floyd Jr Coll	777
Gordon Jr Coll*	325
Subtotal, j c's -	\$12,358
Regents of University System	1,830
Regents' scholarships	200
Medical scholarships	294
Jr Coll Start-up Costs	400
Unallocated	210
Employer contrib to retirement	11,447
State aid to local jr coll	2,280
Skidaway Inst of Oceanography	427
Total	177,819

* Formerly a private college which the Regents will purchase in fiscal year 1973 for the amount of the college's indebtedness. It will operate as a unit of the University system of Georgia.

The total for fiscal year 1972-73 appears to be a gain of 19 1/2 per cent over fiscal year 1970-71, two years earlier.

IDAHO (Continued from page 1061)

The legislature enacted upward revisions of the graduated state personal and corporation income taxes, retroactive to January 1, 1972, to provide \$2.8 million of additional annual revenue.

Under the new law, personal exemptions go up to \$750, to match the federal income tax exemption; but Idaho taxpayers will no longer be allowed to deduct amounts paid as federal income tax from their incomes taxable in Idaho.

The new Idaho personal income tax is from 2 per cent on taxable incomes under \$2,000 and goes by steps upward to 7 1/2 per cent on incomes above \$10,000. The corporation income tax was raised one-half of one per cent.

Raised rates on liquor, tobacco products, and cigarettes effective July 1, 1972, were also enacted.

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MAINE. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 59. State tax-fund appropriations for operating expenses of higher education in Maine, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Maine (all campuses and university-wide services)*	\$28,108
6 vocational-tech insts	3,939
Maine Maritime Academy	1,005
2 schs of prac nursing	199
New England H E Compact	283
Edn of Orphans of veterans	77
<u>Total</u>	<u>33,612</u>

* Includes the five former state colleges and other units of the reorganized University of Maine system.

The total for fiscal year 1972-73 appears to be a gain of 21 per cent over the comparable figures for 1970-71, two years earlier.

A RECORD OF PROGRESS: Three Years of State Tax Support of Higher Education, 1969-70 through 1971-72, is a document of 62 pages in large format (14" x 17") containing tables and graphs of appropriations of state tax funds for annual operating expenses of higher education.

Fifty states and each tax-supported institution of higher education are included, showing changes from year to year. Summary tables and graphs also cover the fifty states over a 12-year period, 1960-1972. Plus a complete reproduction of all issues of GRAPEVINE from January 1969 through March 1972. Available from Interstate Printers and Publishers, Inc., Danville, Illinois 61832, at \$10 per copy postpaid, with educational discounts.

MARYLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 60. State tax-fund appropriations for operating expenses of higher education in Maryland, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Maryland (Incl Medical Units, Ag Exp Sta, Ag Exten Serv, and branch campuses)	\$88,632
State colleges -	
Towson	9,977
Morgan	7,746
Frostburg	4,913
Bowie	4,296
Salisbury	2,986
Coppin	2,826
St. Mary's Coll of Md	1,890
Trustees of St Colls	517
<u>Subtotal, s c's -</u>	<u>\$35,151</u>
State scholarships	4,166
Higher Edn Loan Corp	354
Computer Center	740
Council for Higher Edn	335
<u>Aid to private higher edn</u>	<u>2,000</u>
State aid for comm colls	27,585
State Board for Comm Colls	193
<u>Total</u>	<u>159,156</u>

The total for fiscal year 1972-73 appears to be a gain of 31 1/2 per cent over the comparable figure for fiscal year 1970-71, two years earlier.

The state beer tax was raised to 9 cents a gallon from the former 3 cents, to raise \$4.8 million additional revenue. The tax on wines was put up to 40 cents a gallon from the former 20 cents, to bring in another extra \$1 million.

MINNESOTA. A case was decided by the state supreme court June 4, 1971 which illustrates three points which seem at once ludicrous and pathetic. Certain complainants alleged that various crimes were being committed on the campus, and asked the trial court to assume total control of the University of Minnesota, displacing the Regents.

The court answered, of course, that no such relief could be granted, and that the complaint should go to the county attorney of Hennepin county, as in other alleged criminal cases. Fortunately the attempted overkill is merely amusing, not lethal as at Kent State and Jackson State in the fatal year of 1970.

Affirming the judgment of the trial court, the supreme court of Minnesota, in an opinion by Justice Martin A. Nelson, made other important points. It cited seven of its own decisions within the past half-century, all supporting the general proposition that the University constitutes a fourth coordinate independent branch of the state government, not to be swallowed up or taken over by any other branch.

"In its decisions throughout the years, this court has considered the nature and status of the University and its Board of Regents, and on several occasions has recognized the University's autonomous status and the very substantial deference to be accorded the governing authority of the Regents."

The absurd demand that a court seize control of a state university would hardly be countenanced in any state under any circumstances; but this case serves to exemplify again the constitutional autonomy of the University of Minnesota, which is a durable historic policy in that state. -- Bailey v. University of Minnesota, (Minn.), 187 N.W. 2d 702 (1971).

For more than a century, and in ten states, constitutional autonomy for the state universities has had court recognition, including supreme court judgments in Michigan and Minnesota in 1971. (See GRAPEVINE pages 1032, 1033, 1044).

NEVADA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 61. State tax-fund appropriations for operating expenses of higher education in Nevada, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Nevada, Reno	\$9,642
Statewide programs, UNR	722
Ag Experiment Sta	911
Coop Exten Serv	724
<hr/>	
Subtotal, UNR - \$11,999	
U of Nevada, Las Vegas	6,223
Statewide programs, UNLV	30
<hr/>	
Subtotal, UNLV - \$6,253	
Community college division	
Clark County Comm Coll	592
Elko Community Coll	201
Western Nevada Comm Coll	206
Administration	99
<hr/>	
Subtotal, c c's - \$1,098	
System Computing Center	639
Desert Research Institute	304
NDEA Stu loan program	25
System adm and press	338
<hr/>	
Total	20,656

The total for fiscal year 1972-73 appears to be a gain of 29 3/4 per cent over the comparable figure for fiscal year 1970-71, two years earlier.

TENNESSEE. The legislature enacted an important change in state-level governing structure for public higher education. Effective July 1, 1972, the six regional state universities, the nine state community colleges, and such others as may be established, are removed from the jurisdiction of the State Board of Education and placed under the governance of a newly-created Board of Regents of the State University and Community College System.

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OKLAHOMA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 62. State tax-fund appropriations for operating expenses of higher education in Oklahoma, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums allocated (2)
U of Oklahoma	\$15,584
Health Sciences Ctr	10,530
Geological Survey	352
<hr/>	
Subtotal, U of O -	\$26,466
Oklahoma State U	15,481
Ag Experiment Sta	3,174
Ag Extension Div	2,766
Tech School (Okmulgee)	1,868
Coll of Veterinary Med	962
Tech Inst (Oklahoma City)	436
<hr/>	
Subtotal, O S U -	\$24,687
Central State U	5,170
Northeastern State Coll	3,704
Southwestern State Coll	3,121
Cameron College	1,813
East Central St Coll	1,810
Southeastern State Coll	1,667
Northwestern St Coll	1,368
N E Okla A & M Coll	1,283
Okla Coll of Liberal Arts	1,107
Langston University	905
Okla Panhandle St Coll	895
Eastern Okla St Coll	811
Northern Okla Coll	734
Murray St Coll of Ag	563
Connors St Coll of Ag	490
Dental Edn Assistance	85
Student Loan Fund	100
Televised Instrn Program	250
Adjustment Reserve Fund	200
Tulsa Junior Coll	1,498
Claremore Jr Coll	541
Altus Junior Coll	234
Comm Jr Coll Assistance	2,213
Total	81,720

The total for fiscal year 1972-73 appears to be a gain of 17 1/2 per cent over the comparable sum for fiscal year 1970-71, two years earlier.

TENNESSEE. (Continued from page 1065)

The Board of Trustees of the University of Tennessee continues undisturbed in control of the multi-campus University of Tennessee. Thus public higher education in Tennessee will now have "two big boards," but the State Board of Education, which has been in the picture for many years, will not be one of them. It will continue with jurisdiction over elementary and secondary schools, and education at all levels will thus have "three big boards," where two flourished before. This is a gesture toward loosening the congestion at the top a bit; but the new board, starting with 15 institutions, is obviously overloaded from the beginning.

Apparently the new board will have a total of 16 members, of whom four will be the governor, the commissioner of education, the commissioner of agriculture, and the executive director of the commission on higher education (non-voting). An afterthought amendment makes the immediate past commissioner of education a member for three years, to be succeeded by the immediate past commissioner, which apparently could be himself.

Eleven "public members" are to be appointed by the governor, including one from each of the eight Congressional districts and three at large. Terms of the members-at-large shall be two, four, and six years respectively, to provide for overlapping. One district member shall be appointed each year for a term of eight years; and as these expire, their successors shall be appointed for 9-year terms. Confirmation by the Senate is necessary, but appointments shall be effective until adversely acted upon by the Senate.

At least four of the appointees must be alumni of the institutions under the board's governance, but not more than two from the same institution. At least three appointees must be from one of the two leading political parties. A final amendment stipulates that at least one appointee must be a woman, and at least one must be under thirty years of age. Presumably these could be the same person.

(Continued on page 1066)

TENNESSEE. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1972-73:

Table 63. State tax-fund appropriations for operating expenses of higher education in Tennessee, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Tennessee (Main campus)	\$33,545
Medical Units (Memphis)	10,006
U of T, Martin	5,385
U of T, Chattanooga	5,215
U of T, Nashville	2,392
Ag Exten Serv	3,410
Ag Exp Sta	2,389
Municipal Tech Adv Serv	196
<hr/>	
Subtotal, U of T -	\$62,538
<hr/>	
Regional universities -	
Memphis State U	18,552
East Tennessee St U	9,060
Middle Tenn St U	9,044
Tenn Tech U	6,739
Tennessee St U	5,664
Austin Peay State U	3,792
<hr/>	
Subtotal, r u's -	\$52,851
<hr/>	
State community colleges -	
Cleveland	1,814
Columbia	1,322
Jackson	1,297
Shelby	1,283
Volunteer	1,022
Walters	1,022
Motlow	932
Dyersburg	790
Roane	740
<hr/>	
Subtotal, s c c's -	\$10,222
<hr/>	
Tenn Higher Edn Commission	416
So Regional Edn Bd	367
Board of Regents*	350
Tuition Grant Program**	1,250
<hr/>	
Total	127,994

* New Board of Regents created to become effective July 1, 1972.

** First funding for this program which became effective July 1, 1971 but was not funded at that time.

TENNESSEE. The legislature extended for another year the latest increase in the sales tax (of one-half of one per cent), ignoring Governor Dunn's recommendation that the increase be made permanent.

WISCONSIN. Additional breakdowns, amplifying Table 36, GRAPEVINE page 1028, for fiscal year 1972-73:

Table 64. State tax-fund appropriations for operating expenses of higher education in Wisconsin, fiscal year 1972-73, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Wisconsin -	
Madison	\$77,870
Milwaukee	27,271
Green Bay	8,834
Parkside	7,807
Univ Center System	5,627
Univ Extension	13,533
University-wide	3,326
<hr/>	
Subtotal, U of W -	\$144,268
<hr/>	
State universities -	
Oshkosh	14,205
Whitewater	10,739
Eau Claire	10,872
Stevens Point	10,705
La Crosse	8,727
Stout	7,704
Platteville	6,693
River Falls	5,864
Superior	4,751
Centers	2,241
<hr/>	
Subtotal, s u's -	\$82,501
<hr/>	
Vocational, Tech &	
Adult Edn System	22,775
County Teachers Colls	-0-
Med Coll of Wis	1,877
Higher Edn Aids Board	5,822
<hr/>	
Total	257,243