

GRAPEVINE

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TIMELY DATA CIRCULATED WHILE CURRENT

Reports on state tax legislation; state appropriations for universities, colleges, and community colleges; legislation affecting education beyond the high school.

IN THIS ISSUE

THOMAS G. MORTENSON of the Illinois State Scholarship Commission shows that three nationwide sources of data on state tax support of higher education are consistent in showing that appropriations per \$1,000 of personal income in Illinois during 1973-1983 gave the state lower and lower rankings among the 50 states in that respect 1885-1886

SIX STATES appropriate \$1½ billion for fiscal 1984:

<u>Reported</u> <u>(six states)</u>	<u>Two-year gain</u> <u>(Percentage)</u>	<u>page</u>
Georgia	14	1887
Maryland	13	1884
New Mexico	9	1878*
Rhode Island	17	1888
South Dakota	-7	1888
Utah	14	1878*

*In GRAPEVINE (May 1983)

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"At bottom, ours is a society built on individualism, competition and success. These values bring great personal freedom and mobilize powerful energies. At the same time, they arouse great temptations to shoulder aside one's competitors, to cut corners, to ignore the interests of others in the struggle to succeed. In such a world, much responsibility rests on those who umpire the contest."

--Derek Bok, president of Harvard University, in his annual report released April 21, 1983.

Table 62. SIX STATES SHOW WEIGHTED TWO-YEAR GAIN OF 13 PER CENT IN APPROPRIATIONS OF STATE TAX FUNDS FOR ANNUAL OPERATING EXPENSES OF HIGHER EDUCATION, FISCAL 1983-84, IN THOUSANDS OF DOLLARS.

States	Year 1973-74	Year 1981-82	Year 1983-84	2-yr gain per cent	10-yr gain per cent
(1)	(2)	(3)	(4)	(5)	(6)
Georgia	218,660	498,919	570,170	14	161
Maryland	172,826	385,949	437,028	13	153
New Mexico*	54,902	171,576	187,600	9	242
Rhode Island	42,439	83,588	97,651	17	130
South Dakota	26,964	57,106	53,070	- 7	97
Utah*	66,373	174,139	198,060	14	198
Totals	582,164	1,371,277	1,543,579		
Weighted average two-year gains				13	165

*See Grapevine, Tables 60 and 61, page 1878 (May 1983).

MARYLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1983-84:

Table 63. State tax-fund appropriations for operating expenses of higher education in Maryland, fiscal year 1983-84, in thousands of dollars.

Institutions	Sums appropriated
(1)	(2)
University of Maryland	
Main campus, College Park	85,117
Ag experiment station*	5,542
Coop extension service*	6,170
Ctr, environ & estuarine std*	3,335
Subtotal, C P - \$100,164	
Baltimore City campus	54,352
University hospital*	2,522
Subtotal, B C - \$56,874	
Baltimore County campus	17,571
Eastern Shore campus	6,207
General university expense	7,674
Subtotal, U of M - \$188,490	

(Continued in the next column)

MARYLAND (Continued from preceding col) ()

State Universities & Colleges -	
Towson State University	20,125
Morgan State University	14,032
Frostburg State College	8,691
Salisbury State College	7,232
University of Baltimore	6,855
Bowie State College	6,274
Coppin State College	5,569
St. Mary's College of MD	3,746
Trustees of State Colleges	6,536
Subtotal, State U & C's - \$79,060	
State scholarships	6,203
Higher education loan corp	2,800
Board for Higher Education	4,048
Aid to private higher education	12,970
State aid for community colleges	65,022
State Board for Community Colleges	1,347
Fringe benefits** (est)	77,088
Total	437,028

*The arrangement of the various components does not correspond precisely with current administrative structure. The grouping here is for comparability with universities of other states.

**Not budgeted in higher education institutions.

MORTENSON COMPARES DATA FROM THREE RECOGNIZED NATIONWIDE SOURCES

Thomas G. Mortenson is Director for Research, Planning, and Analysis for the Illinois State Scholarship Commission (525 W. Jefferson, Suite 111, Springfield, Illinois 62702). He prepared a 30-page address for the statewide meeting of the Illinois Association of Student Financial Aid Administrators, April 18, 1983. His paper is entitled "Funding for Student Financial Aid in Illinois: the Problem and Alternative Solutions."

One section of his paper is concerned with Comparative State Efforts as indicated by the relationship between the number of state tax dollars devoted to annual operating expenses of higher education and the total of annual personal incomes in the states. With the author's permission, some of his words on that subject are quoted here.

"There are three national tabulations of revenues for expenditures of higher education by states over recent history that facilitate a comparison of the efforts made by Illinois taxpayers to support higher education with the efforts made by taxpayers in other states. These three data sources include the Chambers Survey (FY1960-FY1983),* the Census Bureau report (FY1964-FY1981),** and the Higher Education General Information Survey (FY1966-FY1980).*** The latter is known by the acronym "Hegis." Because each collects somewhat different data in different ways, all three are cited here.

"The results of the taxpayer efforts in support of higher education in Illinois are compared to the national average effort in the figure on the following page (page 1886). Since the early 1970's the results from the three sources are generally quite consistent. The Illinois taxpayer effort was close to the national average by all three measures as recently as FY1973. However, since FY1973, the Illinois taxpayer effort has dropped sharply below the national average.

"By the Chambers data, the Illinois taxpayer effort in support of higher education has dropped from 98% of the national average in FY1973 to 76% of the national average in FY1983. By the HEGIS data on institutional revenues, the Illinois taxpayer effort for higher education dropped from 92% of the national average in FY1973 to 82% in FY1980, the latest year of publication. By the Census Bureau tabulations of state and local governmental expenditures, the Illinois effort dropped from 97% of the national average in FY1973 to 77% in FY1981."

In one of the summarizing paragraphs of his paper, Thomas G. Mortenson says:

"If Illinois taxpayers were to make the average national level of tax effort to support their higher educational system, then \$313 million more would be provided to Illinois higher education than taxpayers are currently providing."

*This is your familiar GRAPEVINE, now in its 25th consecutive year.

**The periodic "Statistics of Governmental Expenditures" from the U.S. Department of Commerce.

***Reports from all institutions of higher education received and processed by the U.S. Department of Education.

RHODE ISLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1983-84:

Table 65. State tax-fund appropriations for operating expenses of higher education in Rhode Island, fiscal year 1983-84, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Rhode Island	47,419
Rhode Island College	22,628
Community College of Rhode Island	17,596
Office of Higher education	796
State scholarships	7,759
New England Higher Ed Compact	62
Reg plan medical & dental	54
Support or medical ed	1,256
Regional veterinarian program	42
New England Coll of Optometry	9
Dental program	13
Osteopathy program	17
Total	97,651

The Rhode Island General Assembly has enacted legislation which raises the personal and corporate income taxes. The individual personal income tax, which is a percentage of the tax paid to the federal government, was raised to 27.5% until June 30, 1983, and is then reduced to 26% for the remainder of the year. The business corporation tax goes to 9% for 1983. A gasoline tax of not less than 13 cents was also enacted.

SOUTH DAKOTA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1983-84:

Table 66. State tax-fund appropriations for operating expenses of higher education in South Dakota, fiscal year 1983-84, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
University of South Dakota	10,730
Medical School	4,198
Springfield branch	1,976
Subtotal, USD - \$16,904	
South Dakota State U	12,136
Ag experiment station	3,766
Coop extension service	2,639
Ag auxiliary services	638
Subtotal, SDSU - \$19,179	
SD Sch of Mines & Tech	4,804
Inst of atmospheric sci	133
Subtotal, SDSM&T - \$4,937	
Northern State College	3,727
Black Hills State College	2,933
Dakota State College	1,963
Commissioner's Office	459
Veterinary school contracts	276
Student loans, scholarships	80
Regents contingency	20
Tax payments	8
Utilities	1,251
Salary package	1,233
Tuition equalization grants	100
Total	53,070

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GEORGIA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1983-84:

Table 64. State tax-fund appropriations for operating expenses of higher education in Georgia, fiscal year 1983-84, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
University of Georgia	111,659
Ag experiment station	20,675
Coop extension service	20,330
Veterinary med exper sta	1,847
Skidaway Inst of Oceanography	963
Marine extension service	748
Marine Institute	561
Veterinary med teaching hosp	325
Minority business enterprises	285
<hr/>	
Subtotal, U of G - \$157,393	
Medical College of Georgia	40,444
Talmadge Memorial Hospital	23,603
Family practice residency	4,335
Special desegregation prog	275
GA radiation therapy ctr	239
<hr/>	
Subtotal, MC of G - \$68,896	
Georgia State U	58,151
Georgia Institute of Technology	40,909
Engineering exper station	4,994
Engineering exten division	556
Adv technology dev ctr	533
Ag research	443
<hr/>	
Subtotal, GIT - \$47,435	
Senior Colleges -	
Georgia Southern College	15,296
West Georgia College	12,644
Valdosta State College	10,570
Columbus College	9,868
Ft Valley State College	7,814
Savannah State College	7,549
Albany State College	7,458
Augusta State College	7,113
Georgia College	7,105
Armstrong State College	6,512
Kennesaw College	6,428
Georgia Southwestern College	6,264
Southern Technical Institute	5,839
North Georgia College	4,911
<hr/>	
Subtotal, S C's - \$115,371	

GEORGIA (Continued from preceding column)

Junior Colleges -	
Abraham Baldwin Ag College	4,838
Clayton Junior College	4,161
Middle Georgia College	3,766
Macon Junior College	3,465
Albany Junior College	3,457
South Georgia College	2,979
Floyd Junior College	2,781
Dalton Junior College	2,710
Atlanta Junior College	2,641
Gainesville Junior College	2,533
Brunswick Junior College	2,506
Gordon Junior College	2,245
Bainbridge Junior College	1,733
Emanuel County Junior College	1,290
Waycross Junior College	1,269
<hr/>	
Subtotal, J C's - \$42,374	
State aid to DeKalb College	6,577
Regents of University System	3,497
SREB payments	6,667
Major replacement funds	5,461
Medical scholarships	548
Regents' opportunity grants	500
Regents' scholarships	200
<hr/>	
Subtotal, R of US - \$16,873	
Teachers' retirement	57,100
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Total	570,170

Peak Enrollments for Winter
Quarter 1983

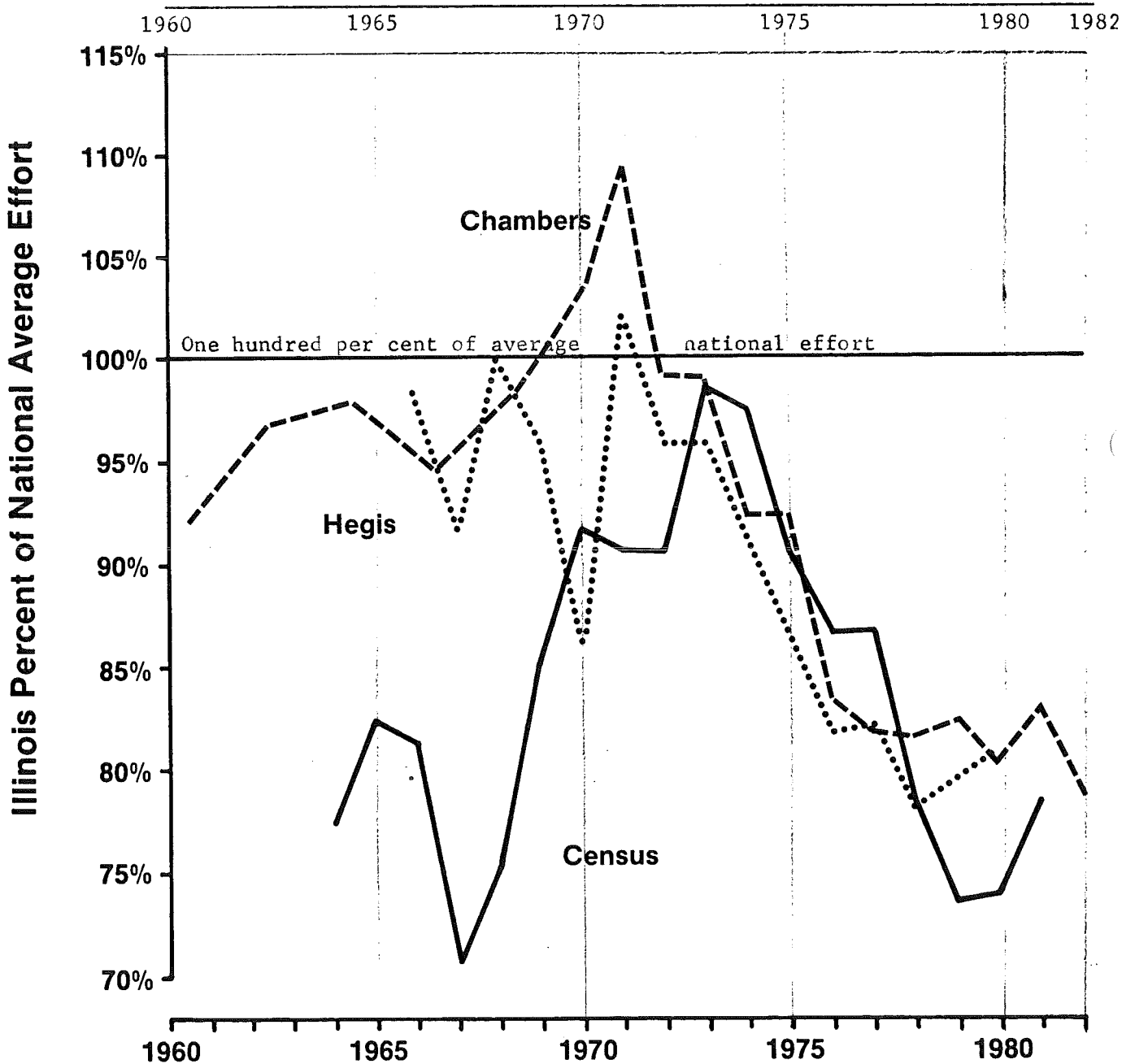
Enrollments at the 33 institutions of the Georgia University System in the 1983 winter quarter are the largest recorded for the System in a winter quarter, with total enrollment of 131,529 students--exceeding the previous record high set in 1976 by about 4,000 students.

A little more than 44% of the students are enrolled in the four universities (listed first in the tabulation in the left column), 38% in the 14 senior colleges and slightly less than 18% in the 15 junior colleges. Enrollments of women students exceed those of men by about 3,000.

(From System Summary, February 1983, pp. 1, 12-13)

State (and Local) Government Funds Per \$1000 of Personal Income for Higher Education, U.S. and Illinois, FY 1960 - FY 1982

ILLINOIS PER CENT OF NATIONAL AVERAGE EFFORT



Source: Thomas G. Mortenson, "Funding for Student Financial Aid in Illinois: the Problem and Alternative Solutions". Address to the Illinois Association of Student Financial Aid Administrators, April 18, 1983.