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Reports on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education beyond the high school.

IN THIS ISSUE

THIRTY-NINE STATES APPROPRIATE TEN AND ONE HALF
BILLION DOLLARS, FOR TWO YEAR GAIN OF
20 PER CENT 1536

Newly reported (8 states)	Two-year gain (percentage)	Page
Arizona	18	1537
Louisiana	30	1537
Maryland	14	1538
Montana	17	1538
Pennsylvania	6	1539
West Virginia	20	1540
Wisconsin	19	1540
Wyoming	29	1536

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"Upon the subject of education, not presuming to dictate any plan or system respecting it, I can only say that I view it as the most important subject that we, as a people, can be engaged in."

-- Abraham Lincoln

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Table 58. THIRTY-NINE STATES SHOW WEIGHTED AVERAGE TWO-YEAR GAIN OF 20 PER CENT IN APPROPRIATIONS OF STATE TAX FUNDS FOR ANNUAL OPERATING EXPENSES OF HIGHER EDUCATION FOR FISCAL YEAR 1978-79 (in thousands of dollars).

States	Year 1968-69	Year 1976-77	Year 1978-79	2-yr gain per cent	10-yr gain per cent
(1)	(2)	(3)	(4)	(5)	(6)
Thirty-one states previously reported*					
Thirty-one states	2,451,402	6,794,044	8,233,745	21	236
Arizona	55,121	184,786	218,166	18	296
Louisiana	99,222	214,998	278,954	30	181
Maryland	79,742	256,777	292,755	14	267
Montana	24,418	47,099	55,050	17	125
Pennsylvania	264,693	659,781	699,128	6	164
West Virginia	49,033	123,622	148,120	20	202
Wisconsin	155,957	364,056	433,482	19	178
Wyoming	11,123	36,562	47,043	29	323
Totals	3,190,711	8,681,725	10,406,443		
Weighted average percentage of gain				20	226

*See GRAPEVINE, Table 49, page 1530 (July 1978).

With 39 states reported, as of July 20, 1978, the cumulative total of state tax funds appropriated for operating expenses of higher education stood at \$10½ billion. The weighted average percentage of gain over the comparable figure of two years earlier held up at 20 per cent, continuing somewhat in advance of the rate of general inflation over the same period.

The 11 states presently unreported include some of the most populous, such as California, Illinois and others.

WYOMING. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 59. State tax fund appropriations for operating expenses of higher education in Wyoming, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Wyoming*	33,472
Community colleges	13,480
Community College Commission	91
Total	47,043

*Appropriations are made in lump sum with no designated amounts for agricultural extension, retirement costs or scholarships and loans.

The total for fiscal year 1978-79 appears to be a gain of 29 per cent over the comparable figure two years earlier.

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ARIZONA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 60. State tax-fund appropriations for operating expenses of higher education in Arizona, fiscal year 1978-89, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Arizona	74,931
College of Medicine	13,523
University hospital	7,979
<u>Subtotal, U of A - \$96,433</u>	
Arizona State U	59,136
Northern Arizona U	21,303
Board of Regents	552
Comm for Postsecondary Ed	53
WICHE	1,946
<u>Subtotal, S U's - \$179,423</u>	
State aid to community colleges -	
Maricopa County	13,415
Pima County	6,759
Graham County	2,557
Pinal County	1,815
Cochise County	1,621
Yuma County	1,456
Yavapai County	1,388
Mohave County	1,016
Navajo County	976
State comm coll board	240
<u>Subtotal, C C's - \$31,243</u>	
Estimated salary increases*	7,500
<u>Total</u>	<u>218,166</u>

* A 7.1% cost of living increase in the salaries for personnel at the universities and community colleges was loosely estimated above because the exact amount was not specified in the appropriation bill.

The total for fiscal year 1978-79 appears to be a gain of 18 per cent over the comparable figure two years earlier.

LOUISIANA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 61. State tax-fund appropriations for operating expenses of higher education in Louisiana, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
Louisiana State University System	
Baton Rouge	26,520
Medical Center	48,864
Ctr for Ag Sci & Rural Dev	27,040
Law Center	3,014
New Orleans	16,458
Shreveport	3,662
Alexandria	2,792
Eunice	1,623
System administration	1,577
<u>Subtotal, LSU - \$151,550</u>	
Board of Trustees System -	
U of Southwestern Louisiana	18,709
Northeast Louisiana U	14,055
Louisiana Tech U	13,786
Northwestern State U	10,632
Southeastern Louisiana U	10,411
Nicholls State U	9,454
McNeese State U	8,674
Grambling State U	7,508
Delgado Junior College	7,264
System administration	580
<u>Subtotal, Bd of T - \$101,073</u>	
Southern University System -	
Baton Rouge	15,666
New Orleans	4,006
Shreveport	1,507
System administration	716
<u>Subtotal, SUS - \$21,895</u>	
Aid to private institutions*	1,800
Tulane Medical School subsidy*	625
State student incentive grants	300
T.H. Harris scholarships	448
Nursing stipends*	200
SREB*	383
Board of Regents**	680
<u>Total</u>	<u>278,954</u>

*Appropriated to the Board of Regents for disbursement.

**A statewide coordinating board.

MARYLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 62. State tax-fund appropriations for operating expenses of higher education in Maryland, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
University of Maryland	
Main campus, College Park	58,467
Ag experiment station	3,597
Coop extension service*	4,169
Ctr, Environ & Estuarine Std*	2,185
Subtotal, C P - \$68,418	
Baltimore City campus	33,043
University hospital*	10,811
Subtotal, B C - \$43,854	
Baltimore County campus	11,973
Eastern Shore campus	3,655
General U expenses	7,615
Subtotal, U of M - \$135,515	
State colleges -	
Towson	14,985
Morgan	10,528
Frostburg	6,065
Salisbury	5,219
Bowie	4,806
Coppin	4,320
U of Baltimore	4,160
St Mary's Coll of Md	2,778
Trustees of State Colleges	4,591
Subtotal, S C's - \$57,452	
State scholarships	5,026
Higher Ed Loan Corp	820
Board for Higher Education	2,415
Aid to private higher ed	6,487
State aid for comm colls	47,111
State Board for Comm Colls	558
Est fringe benefits**	37,371
Total	292,755

*The arrangement of the various components does not correspond precisely with current administrative structure. The grouping here is for comparability with universities of other states.

**Not budgeted in higher education's institutions. These are estimates.

The total for fiscal year 1978-79 appears to be a gain of 14 per cent over the comparable figure two years earlier.

MONTANA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 63. State tax-fund appropriations for operating expenses of higher education in Montana, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Montana	15,270
Montana State U	16,482
Ag experiment sta	3,257
Coop extension serv	1,175
Subtotal, MSU - \$20,914	
Coll of Mineral Sci & Tech	2,142
Bureau of Mines	857
Subtotal, CMST - \$2,999	
Eastern Montana College	5,764
Northern Montana College	2,807
Western Montana College	1,745
Bd of Regents & Commissioner's Off	588
WICHE, Student Aid	1,275
WICHE, Admin	39
Student incentive grant	180
U of Minnesota, Dentistry	228
WAMI, Medical	1,169
NDEA Matching	80
Community Colleges assist	1,992
Total	55,050

The total for fiscal year 1978-79 appears to be a gain of 17 per cent over the comparable figure two years earlier.

Our Montana correspondent informs us that collective bargaining for the faculty members of the Montana public institutions of higher education is progressing. Four of the six campuses of the University of Montana now have collective bargaining in operation.

Early in 1978 the faculty of the University at Missoula chose the University Teachers' Union/American Federation of Teachers, rejecting two other options: the American Association of University Professors, and "no agent."

The faculty of Eastern Montana College selected the AAUP, and decertified its former agent--a joint agency of the AAUP and the American Federation of Teachers.

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PENNSYLVANIA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 64. State tax-fund appropriations for operating expenses of higher education in Pennsylvania, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
Pennsylvania State U	109,085
Medical school	2,896
Subtotal, PSU - \$111,981	
State-related U's -	
Temple University*	65,954
Medical school	5,414
Subtotal, TU - \$71,366	
U of Pittsburgh*	59,060
Medical school	4,083
Subtotal, U of P - \$63,143	
Lincoln U	3,326
Commonwealth segment - \$249,816	
State-owned institutions**	181,300
Community Colleges	(est) 38,790
Private State-aided insts -	
U of Pennsylvania*	11,361
Medical school	2,882
School of veterinary med	3,772
Subtotal, U of Pa - \$18,015	
Thomas Jefferson U	5,518
Drexel U	3,576
Phila Col Osteo Med	3,608
Hahnemann Med Col	3,452
Med Col of Pa	2,006
Pa Col Podiatric Med	660
Phila Col of Art	435
Phila Col Tex & Sci	382
Pa Col of Optometry	220
Del Val Sci & Agri	289
Dickinson Sch Law	99
Phila Col of Performing Arts	101
Subtotal, Pvt, St-aided - \$38,361	
Pa Higher Edn Asstce Agency	72,943
Institutional assist grants	12,400
Equal Ed Opportunity	4,090
Corrected to state-owned	(est) 200
Fifth Pathway Med program	120
Interdepartmental transfers	100,908
Total	699,128

*Includes \$500,000 for dental clinics

**Individual breakdown not available at this time.

PENNSYLVANIA. At the request of Governor Shapp, an Opinion of the Attorney-General of Pennsylvania was issued May 31, 1978, pointing out that under the state constitution (Article III, paragraph 11) the legislature can not add substantive "riders" to a general appropriation act.

The Opinion went on to designate selected wordings in several parts of the general appropriation bill then pending as violative of this principle, and advised that the designated words could be regarded as a nullity and void.

Among the language thus pronounced invalid were some 20 lines of "riders" attached to the part of the bill relating to community colleges; some 94 lines of "riders" relating to reports by the 14 "State Colleges and University"; and two lines declaring that "No funds herein appropriated shall be used in any way relating to the State Colleges and University Distinguished Faculty Awards."

This Opinion apparently influenced the final shaping of the general appropriation act. At present we have no word as to whether the Opinion will be tested in the courts.

Private Institutions

Pennsylvania has an Institutional Assistance Grants program for private institutions of higher education. Neither the "state-owned," nor "state-related," nor the community colleges have ever been eligible under it; but the "private state-aided" institutions were eligible until a new act of 1978 declared that no institution receiving a direct appropriation is eligible to participate in the Institutional Assistance Grants.

Eventually, however, the "private, state-aided" universities and colleges lost no income as a result of this provision, because in the legislative jockeying they were either given equivalent sums added to their direct appropriations, or on a separate line for student aids. Also the basic sum for Institutional Assistance Grants was increased by 5 per cent, meaning some gain for the private colleges eligible under the program.

WEST VIRGINIA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 65. State tax-fund appropriations for operating expenses of higher education in West Virginia, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
West Virginia University	42,915
Medical School*	22,865
Subtotal, WVU - \$65,780	
Marshall University	15,211
Medical School	1,834
Subtotal, MU - \$17,045	
W Va Coll of Osteopathic Med	3,070
W Va Coll of Grad Studies	3,005
Four-year Colleges	
Fairmont State	5,808
West Virginia State	5,286
WV Institute of Technology	5,025
West Liberty State	4,834
Shepherd	3,634
Concord	3,575
Glenville State	2,938
Bluefield State	2,418
Subtotal, 4-yr C's - \$33,518	
Two-year branch colleges	
Potomac	1,664
Greenbrier	89
Subtotal, 2-yr C's - \$1,753	
Community Colleges	
Parkersburg	2,225
WV Northern	1,791
Southern WV	1,611
Subtotal, C C's - \$5,627	
Special Appropriations	
Scholarship program	2,500
Bureau of Coal Research	1,000
Nat Research Center, coal energy	1,000
Educational TV	928
Veterinary, optometry, podiatry, architectural tuition	646
Kerneysville exper farm	150
Title I - matching	133
Washington Carver camp	100
Community & Development research	35
Center for Economic Action	62
Awareness program	57
Unclassified	100
Board of Regents**	683
Fringe benefits (estimated)	10,928
Total	148,120

WEST VIRGINIA (continued from preceding page)
* Includes \$7,138,000 estimated proceeds of an allocated tax on sale of soft drinks.

** Includes facilities and scholarship program

WISCONSIN. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1978-79:

Table 66. State tax-fund appropriations for operating expenses of higher education in Wisconsin, fiscal year 1978-79, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
Doctoral cluster -	
Madison	128,949
University hospitals	4,903
Subtotal, UW, Madison - \$133,852	
Milwaukee	46,493
Subtotal, Doctoral - \$180,345	
University cluster	
Oshkosh	18,990
Eau Claire	17,207
Whitewater	13,943
Stevens Point	13,883
La Crosse	13,042
Stout	12,194
Platteville	9,357
River Falls	9,212
Parkside	9,173
Green Bay	9,126
Superior	6,788
Subtotal, U's - \$132,915	
Centers (2-yr)	12,559
Extension	21,752
System administration	4,839
Systemwide programs	2,964
Total, UW-system	355,374
Voc tech adult educ system	49,247
Medical College of Wisconsin	4,393
Higher Ed Aids Board	24,468
Total	433,482